



# THE SARATOGA COUNTY BAR ASSOCIATION

SERVING THE INTEREST OF JUSTICE



# LAW NOTES

Editor  
Bruce D. Steves

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Saratoga County Bar Association  
P.O. Box 994  
Saratoga Springs, New York 12866  
Tel & Fax: (518) 280-1974  
Patricia Clute - Executive Coordinator  
pclute@saratogacountybar.org

## TORTS AND CIVIL PRACTICE: Selected Cases from the Appellate Division, 3rd Department



TIM J. HIGGINS, ESQ., *LEMIRE & HIGGINS, LLC*

### Plaintiff’s jury verdict affirmed despite his intoxication at time of crash.

#### Pasternak v. County of Chenango (Clark, J., 4/18/24)

Plaintiff admitted “to having consumed a few beers” at a motorcycle racetrack he visited with friends, and was injured on his way home when he lost control of his own motorcycle, blaming the crash on the defendant’s failure to maintain the subject road in safe condition (alleging it was “permeated with divots, potholes and dips”). Despite evidence of a blood alcohol content of 0.14% (based on a hospital blood sample), the jury found plaintiff’s intoxication/negligence was not a substantial factor in causing the accident and that the County was negligent in maintaining the road. Supreme Court (Tait, J., Chenango Co.) denied the defendant’s motion to set aside the jury’s damages award to plaintiff, which the Third Department affirmed, noting that multiple eyewitnesses testified plaintiff was not exhibiting signs of intoxication when leaving the racetrack and that the jury was presented with “evidence that the road was in severe disrepair.”

The Appellate Division, did, however, reverse that part of Supreme Court’s order that applied a post-verdict interest rate of 0.31%, finding that defendant’s expert (economics professor) proof on the issue failed to establish, by substantial evidence, that the statutory (General Municipal Law § 3-a(1)) interest rate of 9% was unreasonable.

The views expressed in the enclosed articles are those of the authors and do not necessarily represent the views of, and should not be attributed to, the Saratoga County Bar Association.





## TORTS AND CIVIL PRACTICE:

### Selected Cases from the Appellate Division, 3rd Department

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(Blaise, J., Broome Co.) denied plaintiff's motion for a directed verdict on her cause of action for lack of informed consent, and the jury returned a defense verdict – finding that although the surgeon failed to provide his patient with appropriate information (the option of single lobe removal), a reasonably prudent person would have nevertheless undergone the performed surgery. On appeal, the Appellate Division found that the trial court properly denied plaintiff's motion for a directed verdict, and aligned the Third Department with its "sister Departments in concluding that plaintiffs were not required to preserve their weight of the evidence contention by moving to set aside the verdict upon that basis."

## SUPREME COURT DECIDES CASE INVOLVING "DOCTRINE OF CONSULAR NONREVIEWABILITY"

DAVID W. MEYERS, ESQ., *MEYERS & MEYERS, LLP*



I've spent a lot of time in this space hemming and hawing about the world that I practice law in. One thing I've written about ad nauseum is the stupidity of having to sometimes advise some corporate clients that the only way they can hire a foreign specialty occupation worker (i.e., an H-1B) is if they are first selected in a random lottery in competition with 700,000 other employers. This is one of many examples of how ridiculous our immigration system is.

Here's another: the doctrine of consular nonreviewability. Let me set the stage. You've got a client that needs to apply for a visa at a U.S. embassy or consulate outside the United States. Maybe it's employment-based, family-based, or even a visa for a friend or relative to come visit the United States. You prepare the visa application and get it filed. You prepare your client for his or her interview. The application is well-documented, and your client is well-prepared. The interview goes well, but your client's visa application is nevertheless denied. No meaningful reason is given (and if one is given, it's on a pre-printed form with a box checked next to a section of law, devoid of details). As lawyers, we instinctively think that we can appeal the denial. Think again.

Under current law, U.S. consular officers have the exclusive authority to adjudicate applications for visas.[1] Furthermore, the case law to date has been very clear: there is no judicial review over an embassy's or consulate's decision to deny a visa (or, indeed, over almost any other action by the consulate in adjudicating a visa application).[2] Yes, you read that right. Case law

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[1] Immigration and Nationality Act §104(a) specifically provides as follows: "The Secretary of State shall be charged with the administration and enforcement of the provisions of this chapter ... relating to ... the powers, duties and functions of diplomatic and consular officers of the United States except those powers, duties and functions conferred upon the consular officers relating to the granting or refusal of visas."

[2] This would not be the case if the issue were before U.S. Citizenship and Immigration Services ("USCIS"). Let me tweak the facts. Let's say your client is applying for a visa, and the consular official determines that because of something your client did in his or her past (e.g., an arrest, etc.), your client is not eligible for a visa without first receiving a waiver of inadmissibility from USCIS. You thereafter apply for that waiver with USCIS, and that application is denied. Here, you can appeal to the Administrative Appeals Office ("AAO"), and perhaps thereafter up the chain of federal courts if you're not successful in that venue.

## “SUPREME COURT DECIDES CASE INVOLVING “DOCTRINE OF CONSULAR NONREVIEWABILITY”

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refers to this as the “doctrine of consular nonreviewability.”<sup>[3]</sup> In 2015, the Supreme Court affirmed this notion that there is no judicial review of the denial of a visa because, according to the Court, an individual abroad (or the U.S. citizen petitioner that may have sponsored the individual abroad, e.g., a relative of that individual) does not have a Fifth Amendment right of due process.<sup>[4]</sup>

Enter the 9th Circuit Court of Appeals, where, until recently, there was hope that the federal courts would deal with this ridiculous issue. In Muñoz v. United States Department of State,<sup>[5]</sup> the 9th Circuit Court of Appeals, in a broad decision that gave attorneys hope that there was now a chink in the government’s armor, held (a) that a U.S. citizen possessed a protected due process liberty interest in her noncitizen husband’s immigrant visa application, (b) that a declaration by a consular officer denying the immigrant visa application because of noncitizen’s gang membership contained sufficient information connecting the reason for the denial with the cited statute of inadmissibility, (c) that, in a matter of first impression, due process requires that the U.S. government provide its citizens with timely and adequate notice of a decision to deny a visa, and (d) the failure to provide timely notice of the factual basis for a visa application denial precluded the application of the doctrine of consular nonreviewability.

Suffice it is to say, the government was not happy with the 9th Circuit’s decision, and made an application for a writ of certiorari with the Supreme Court, which was granted, in part. The questions presented to the Court were whether a consular officer’s refusal of a visa to a U.S. citizen’s noncitizen spouse impinges upon a constitutionally protected interest of the U.S. citizen and, assuming there is a constitutional interest, whether then notifying a visa applicant that they were deemed inadmissible under the law suffices to provide any process that is due.<sup>[6]</sup>

On June 21, 2024, the Supreme Court, in U.S. Department of State et al. v. Muñoz et al., (Case Number 23-334), issued its decision and held that “a citizen does not have a fundamental liberty interest in her noncitizen spouse being admitted to the country.” In so holding, the Court rejected the due process rights of U.S. citizens in visa matters and upheld the doctrine of consular nonreviewability in all consular determinations.

This is pretty big in my opinion, because as you might imagine, it’s a pretty awful (and, as a lawyer, embarrassing) conversation we occasionally have to have with our clients when we tell them that consular officials essentially have unfettered discretion to review visa applications.<sup>[7]</sup>

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[3] Lihua Jiang v. Clinton, 08-CV-4477, 2011 WL 5983353 (E.D.N.Y. Nov. 28, 2011), citing Al Maskaeb Gen. Trading Co., Inc. v. Christopher, 94-CV-1179 (CSH), 1995 WL 110117 (S.D.N.Y. Mar. 13, 1995).

[4] Kerry v. Din, 576 U.S. 86 (2015).

[5] 50 F.4th 906 (9th Cir. 2022).

[6] The Supreme Court declined to address the question of whether, assuming that a constitutional interest exists and that citing the law is sufficient standing alone, due process also requires the government to provide a further factual basis for the visa denial “within a reasonable time,” or else forfeit the ability to invoke consular nonreviewability in court.

[7] There certainly are some (very few) regulatory opportunities to request that a denied application be reviewed by the consular officer’s superior, but very rarely, if ever, will that change the result.

## “SUPREME COURT DECIDES CASE INVOLVING “DOCTRINE OF CONSULAR NONREVIEWABILITY”

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I have seen many examples of well-documented cases that are denied for reasons not completely known to me. I've seen sophisticated and confident individuals who have completely unraveled in an intimidating consular interview setting, only to have their case denied. With no recourse at the consular level or in the courts, clients are left to scratch their heads at a process sometimes referred to as “consular absolutism.” To say that I am disappointed in the Court’s decision would be a massive understatement. Congress should (and obviously could, but will likely not) step in.

## VERDICTS AND SETTLEMENTS: SCHENECTADY COUNTY SUPREME COURT, JUSTICE THOMAS D. BUCHANAN

### MOTOR VEHICLE

*Daniel A. Hinklein v. Grace Kathryn DeMarzio*

**Plaintiff Attorney:** Michael McGarry, Esq. and Dennis Englert, Esq. – Dennis M. Englert, LLC

**Defense Attorney:** Christopher Meyer, Esq. – Smith, Dominelli & Guetti LLC

#### **Facts and allegations:**

Defendant was driving west on Union Street when she came upon Plaintiff who was riding an electric bike on the sidewalk to her right. She passed Plaintiff then made a right turn at the next corner whereupon the plaintiff rode off the curb and struck her in the passenger rear fender. Plaintiff contended that the defendant was negligent by turning right, knowing that the plaintiff was coming along the sidewalk, and that she did not keep a proper lookout. Defendant contended that Plaintiff was riding the bike illegally on a public sidewalk pursuant to VTL §1242. It was the Court’s view that a significant percentage of comparative fault would be applicable in this case. Plaintiff’s injuries included pain and suffering associated with a fractured scaphoid bone in the left wrist with concomitant bruising and tearing of the surrounding soft tissues along with post-traumatic arthritis in the left wrist/thumb area and associated joints. Plaintiff alleged permanent loss of use of the left hand/wrist necessitating workplace accommodations. According to Plaintiff, who worked as a janitor, the restriction of use for the left hand was painful and affected his work. The carrier was New York Central Mutual.

**Result:** Settlement \$75,000.

### PREMISES LIABILITY

*Anthony Marra v. Pavel N. Zaichenko, Individually and d/b/a Soft N’ Cushy Auto Upholstery and Accessories*

**Plaintiff Attorney:** George Szary, Esq. – DeGraff, Foy & Kunz, LLP

**Defense Attorney:** Melissa Smallacombe, Esq. – Burke, Scolamiero & Hurd, LLP

#### **Facts and allegations:**

This matter arose from a slip and fall on ice in the parking lot of the Soft N’ Cushy auto upholstery business on State Street in Schenectady in February 2019. Plaintiff slipped and fell on snow and ice during an ongoing snow event. Defendant moved for dismissal based upon the storm in progress doctrine which motion was granted by another trial court. In a 3-2 decision, the Appellate Division reversed noting that there were disagreements presented by

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